

STATE OF IDAHO WATER DISTRICT 140 c/o Water Well Consultants, Inc.

355 West 500 South, Burley, ID 83318 Phone (208) 650-6605 Fax (866) 604-4640

WATERMASTER ADAM R. MCCOY 208.604.1282 adam@waterwellconsultants.com ASST. WATERMASTER JAXON B. HIGGS 208,604,1281 jaxon@waterwellconsultants.com

April 29, 2020

RE: Order Reaffirming Curtailment of Ground Water Rights Junior to July 13, 1962 and Not Covered by an Approved Mitigation Plan – Rangen Delivery Call

Your water right no(s):

Dear Water User:

On March 13, 2020, the Idaho Department of Water Resources ("Department") sent you a *Notice of Pending Curtailment of Ground Water Rights with Priority Dates Junior to July 13, 1962 and Not Included in a Mitigation Plan – Rangen Delivery Call.* That notice advised you that the Department would initiate curtailment of the above referenced ground water right(s) after twenty-one (21) days of issuing the notice unless you could prove the rights are covered by an approved mitigation plan or that you are a participant in good standing with one of the local ground water districts that have an approved mitigation plan. Neither the Department nor the Water District 140 ("WD140") watermaster has received verification from you that the above referenced water rights are covered by an approved mitigation plan or that you are a participant in good standing with one of the local ground water rights are covered by an approved mitigation plan. Neither the Department nor the Water District 140 ("WD140") watermaster has received verification from you that the above referenced water rights are covered by an approved mitigation plan or that you are a participant in good standing with one of the local ground water rights are covered by an approved mitigation plan or that you are a participant in good standing with one of the local ground water rights are covered by an approved mitigation plan or that you are a participant in good standing with one of the local ground water districts that have an approved mitigation plan.

The enclosed curtailment order requires that, at 12:01 a.m. on or before May 13, 2020, holders of ground water rights bearing priority dates junior to July 13, 1962, within WD140 and listed in Attachment A to the order, must cease from diversion and use of ground water pursuant to those water rights unless notified by the Department that the curtailment order has been modified or rescinded as to its applicability to their water rights. The enclosed curtailment order also requires the WD140 watermaster to send written notice to the holders of water rights listed in Attachment A to the order that their rights will be curtailed in accordance with the terms of the order. With this letter, WD140 is serving you notice that the above referenced water right(s) listed in Attachment A to the enclosed order are curtailed in accordance with the terms of the order.

By May 13, 2020, I or other staff from WD140 will contact you to confirm that you have ceased diversions from your well(s) that supply ground water to the curtailed junior water right(s). You must demonstrate that required curtailment will occur and will remain in effect, and that any ongoing diversions are: 1) occurring entirely under senior water rights, 2) are non-consumptive, OR 3) are within statutory deferrable limits. In-house culinary uses of water will not be subject to curtailment. In-house culinary uses and the use of water for stock water as defined by Idaho Code § 42-1401A(11) and domestic purposes as defined by Idaho Code § 42-111 (see attachment) are not subject to curtailment.

If you have questions concerning this notice or the water rights identified on this notice, please contact Adam McCoy, WD140 watermaster, at the phone number or email address listed in the letterhead of this notice.

Sincerely,

R Mcly

Adam McCoy Watermaster, Water District 140

Encl: Order Reaffirming Curtailment of Ground Water Rights Junior to July 13, 1962

C: Tim Luke, IDWR Water Compliance Bureau, Boise IDWR Southern Region TJ Budge, Idaho Ground Water Appropriators, Inc. Southwest Irrigation District Goose Creek Irrigation District Magic Valley Ground Water District

BEFORE THE DEPARTMENT OF WATER RESOURCES

OF THE STATE OF IDAHO

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IN THE MATTER OF DISTRIBUTION OF WATER TO WATER RIGHT NOS. 36-02551 AND 36-07694

(RANGEN, INC.)¹

CM-DC-2011-004

ORDER REAFFIRMING CURTAILMENT OF GROUND WATER RIGHTS JUNIOR TO JULY 13, 1962

BACKGROUND

On January 29, 2014, the Director of the Idaho Department of Water Resources ("Department") issued a *Final Order Regarding Rangen, Inc.'s Petition for Delivery Call; Curtailing Ground Water Rights Junior to July 13, 1962* ("Final Order") in the above captioned matter. In the Final Order, the Director concluded that water rights nos. 36-02551 and 36-07694, then held by Rangen, Inc. ("Rangen"), were being materially injured by ground water pumping and ordered the curtailment of holders of ground water rights junior to July 13, 1962, within the Eastern Snake Plain Aquifer ("ESPA") area of common ground water supply and west of the Great Rift. *Final Order* at 36, 42.²

To avoid curtailment imposed by the Final Order, the Idaho Ground Water Appropriators, Inc. ("IGWA"), filed mitigation plans that proposed multiple mitigation activities. See Amended Order Approving in Part and Rejecting in Part IGWA's Mitigation Plan; Order Lifting Stay Issued February 21, 2014; Amended Curtailment Order ("First Mitigation Plan Order")(May 16, 2014); Order Approving IGWA's Second Mitigation Plan; Order Lifting Stay Issued April 28, 2014; Second Amended Curtailment Order ("Second Mitigation Plan Order")(June 20, 2014); Order Approving IGWA's Fourth Mitigation Plan ("Fourth Mitigation Plan Order")(Oct. 29, 2014).

¹ As discussed later in this order, water right nos. 36-02551 and 36-07694 were purchased from Rangen, Inc., by a group of ground water districts. However, for purposes of this order, the Director will maintain the original caption in this matter.

² On March 23, 2016, the Idaho Supreme Court affirmed the scope of curtailment in the case *Idaho Ground Water* Assoc. v. Idaho Dep't of Water Res., 160 Idaho 119, 369 P.3d 897 (2016).

The Director's First Mitigation Plan Order revised the curtailment date to July 1, 1983, based on IGWA completing certain mitigation activities. *First Mitigation Plan Order* at 21. The Director's Second Mitigation Plan Order revised the curtailment date to August 12, 1973, due to updated information regarding flows at the Curren Tunnel. *Second Mitigation Plan Order* at 4. The Director's Fourth Mitigation Plan Order maintained the August 12, 1973 curtailment date contingent on delivery of additional water directly to Rangen. *Fourth Mitigation Plan Order* at 21.

In 2017, various ground water districts and irrigation districts (collectively the "Districts") purchased the Rangen water rights and fish hatchery.³ On April 5, 2018, IGWA, on behalf of the Districts, requested the Director approve the Districts' ownership of the Rangen water rights "as a mitigation plan to protect the ground water rights of District members from curtailment, with the Rangen delivery calls remaining in place as against water rights that do not belong to or are not in good standing with the Districts." *Stipulated Mitigation Plan and Request for Order* ("2018 Mitigation Plan") at 2. Thereafter, the Director approved the 2018 Mitigation Plan. *Order Approving IGWA's 2018 Mitigation* (Mar. 11, 2019).

ANALYSIS

Water right nos. 36-02551 and 36-07694, now owned by the Districts, continue to be materially injured due to ground water pumping by junior priority ground water rights within the ESPA area of common ground water supply and west of the Great Rift. The 2018 Mitigation Plan was intended to replace the earlier mitigation plans. *2018 Mitigation Plan* at 2. IGWA has ceased mitigation activities under the First, Second and Fourth Mitigation Plans and junior-priority ground water rights are no longer entitled to mitigation protection under the First, Second and Fourth Mitigation Plans. Accordingly, the amended curtailment dates in these orders are no longer in effect. Because the First Mitigation Plan Order and the Second Mitigation Plan Order modified the original July 13, 1962 curtailment date, the Director concludes an order reaffirming curtailment of ground water rights junior to July 13, 1962, is necessary.

Pursuant to Rule 40.01.b of the Department's Rules for Conjunctive Management of Surface and Ground Water Resources, ground water rights junior to July 13, 1962, located in the ESPA area of common ground water supply and west of the Great Rift, that are not protected by an approved mitigation plan should be curtailed and should remain curtailed until further notice. IDAPA 37.03.11.40. Only junior priority ground water right holders that are in good standing with the Districts are entitled to claim protection from curtailment under the 2018 Mitigation Plan. According to records of the Department and information obtained from the Districts, the ground water rights listed in Attachment A of this order are located in the ESPA area of common ground water supply and west of the Great Rift, and are not protected by the Districts' 2018 Mitigation Plan or any other approved mitigation plan.

³ The entities that participated in the purchase are: American Falls-Aberdeen Ground Water District, Bingham Ground Water District, Bonneville-Jefferson Ground Water District, Carey Valley Ground Water District, Jefferson-Clark Groundwater District, Madison Ground Water District, Magic Valley Ground Water District, North Snake Ground Water District, Fremont-Madison Irrigation District and Southwest Irrigation District.

ORDER REAFFIRMING CURTAILMENT OF GROUND WATER RIGHTS JUNIOR TO JULY 13, 1962 - Page 2

ORDER

IT IS HEREBY ORDERED that, at 12:01 a.m. on or before May 13, 2020, users of ground water holding consumptive water rights bearing priority dates junior to July 13, 1962, listed in Attachment A to this order, located within the ESPA area of common ground water supply, west of the Great Rift, and within a water district that regulates ground water, shall curtail/refrain from diversion and use of ground water pursuant to those water rights unless notified by the Department that the order of curtailment has been modified or rescinded as to their water rights. This order shall apply to all consumptive ground water rights, including agricultural, commercial, industrial, and municipal uses, but excluding ground water rights used for *de minimis* domestic purposes where such domestic use is within the limits of the definition set forth in Idaho Code § 42-111 and ground water rights used for *de minimis* stock watering use is within the limits of the definitions set forth in Idaho Code § 42-111.

IT IS FURTHER ORDERED that the watermasters for the water districts that regulate ground water use within the ESPA area of common ground water supply and west of the Great Rift are directed to issue written notices to the holders of the consumptive ground water rights listed in Attachment A to this order. The written notices shall advise the holders of the identified ground water rights that their rights are curtailed in accordance with the terms of this order.

Dated this 29th day of April, 2020.

Cary Speckmen

GARY SPACKMAN Director

ORDER REAFFIRMING CURTAILMENT OF GROUND WATER RIGHTS JUNIOR TO JULY 13, 1962 - Page 3

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 29th day of April, 2020, I served a true and correct copy of the forgoing document on the following parties by the methods indicated:

RANDALL C. BUDGE T.J. BUDGE RACINE OLSON P.O. BOX 1391 POCATELLO, ID 83204-1391 rcb@racinelaw.net tjb@racinelaw.net

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TRAVIS L. THOMPSON 195 RIVER VISTA PLACE, STE. 204 TWIN FALLS, ID 83301-3029 tlt@idahowaters.com jks@idahowaters.com

JOHN K. SIMPSON BARKER, ROSHOLT & SIMPSON BARKER ROSHOLT & SIMPSON, LLP 1010 W. JEFFERSON ST. STE. 102 P.O. BOX 2139 BOISE, IDAHO 83701-23139 jks@idahowaters.com jf@idahowaters.com

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JERRY R. RIGBY RIGBY, ANDRUS & RIGBY, CHTD 25 NORTH SECOND EAST REXBURG, ID 83440 jrigby@rex-law.com

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Kimberle English Idaho Department of Water Resources

ORDER REAFFIRMING CURTAILMENT OF GROUND WATER RIGHTS JUNIOR TO JULY 13, 1962 - Page 5

ATTACHMENT A

Attachment A	
Attachment A Curtailed Ground Water Rights with Priority Dates Junior to July 13, 1962 and Not Covered by a Mitigation Plan – Rangen Delivery (

Owner	Water Right No.	Basts	Priority Date	Div Rate (cfs)	Volume (acre-feet)	Uses	Total Acres	Water District
ABC AGRA LLC	36-8484	License	12/11/1989	0.08	2.2	COMMERCIAL, DOMESTIC		130
ADAMS, CHERYL L; ADAMS, H LYLE; ADAMS, RODDY L	37-7078	Decreed	10/12/1970	0.077		STOCKWATER, COMMERCIAL, DOMESTIC		130
ADKINS, GINA; ADKINS, RICK	36-8525	License	3/2/1990	0.06		IRRIGATION, DOMESTIC	1	130
AMERICAN FALLS RESERVOIR DISTRICT #2	36-11120	Decreed	11/27/1962	0.07		IRRIGATION, DOMESTIC		130
ASTLE, MICHELE	37-8125	License	6/23/1983	0.04		STOCKWATER, COMMERCIAL, DOMESTIC		130
BINGHAM, BOYD A; BINGHAM, SHERRY R	36-8425	License	6/23/1989	0.88		IRRIGATION		130
BLAINE COUNTY SCHOOL DISTRICT #61	37-22931	Decreed	11/25/1962	0.05		IRRIGATION		130
BONAWITZ, DANI; BONAWITZ, DUKE	36-8065	Decreed	2/17/1982	0.12		IRRIGATION, DOMESTIC		130
CARTER, KEVIN OWEN; CARTER, RHONDA L; NELSON, JOSEPH R; NELSON, SANDRA A	36-7921	Decreed	6/4/1980	0.08		DOMESTIC		130
CASA DEL NORTE LP	37-7081	Decreed	12/8/1970	1.67	404	IRRIGATION	840	120
CHRISTENSEN, ADAM W; NELSON, DIANE K	37-23133	Decreed	9/20/1974	0.02		IRRIGATION		130
COUNTRY CLUB ESTATES WATER ASSN INC	36-8607	License	11/18/1991	0.5		STOCKWATER, DOMESTIC, FIRE PROTECTION		130
COUNTY OF MINIDOKA	36-13721	Decreed	10/2/1962	0.12		COMMERCIAL, DOMESTIC		130
DE JONG, RENEE E; DE JONG, WILLIAM J	36-17016	License	11/7/1989	0.05		IRRIGATION		130
DE MOSS, GARY A; DE MOSS, HELEN	37-22168	Decreed	9/20/1974	1.73		IRRIGATION, STOCKWATER	808	
DE VRIES, KRISTY; DE VRIES, WIETZE	36-17047	Decreed	10/29/1964	0.06		STOCKWATER, COMMERCIAL		130
DE VRIES, KRISTY; DE VRIES, WIETZE	36-13629	Decreed	8/2/1972	0.04		DOMESTIC	-	130
DURAND, DANIEL G; DURAND, VICKY S	37-8410	License	10/4/1988	0.03		STOCKWATER, COMMERCIAL, DOMESTIC		130
ELIASON APARTMENTS; ELIASON, DOROTHY; ELIASON, IVAN L	36-12911	Decreed	12/31/1962	0.1		COMMERCIAL		130
ESTATE OF RAY CHUGG	36-8266	License	3/18/1985	0.12		STOCKWATER, COMMERCIAL, DOMESTIC		130
FARFAN-CEJA, CASTULO; JAUREZ, ARTEMIO; JUAREZ, GAUDALUPE	36-15565	License	2/5/2001	0.08	3.2	DOMESTIC		130
GALLEGOS, MARCELINO; PEREZ, MARIA; PEREZ, MARIO	36-8638	License	1/7/1992	0.04	5.2	IRRIGATION, DOMESTIC	1	130
GILTNER, HOLLY L; GILTNER, SCOTT R; MCCOY, LUKE; MCCOY, TANI; PITTOCK, BRIAN M; PITTOCK, SANDY L	36-14988	Decreed	12/31/1983	0.07	14.6	STOCKWATER, COMMERCIAL, DOMESTIC		130
GILTNER, HOLLY L; GILTNER, SCOTT R; MCCOY, LUKE; MCCOY, TANI; PITTOCK, BRIAN M; PITTOCK, SANDY L	36-7460AG	Decreed	3/25/1974	0.18	30	STOCKWATER, COMMERCIAL		130
GOEDHART, HUGO; GOEDHART, MARY	36-8774	License	3/10/1998	0.13	23.5	STOCKWATER, DOMESTIC		130
HELSLEY HENDRIX, JEANINE P; HELSLEY, BRIAN T	36-16561	Decreed	2/8/1971	0.03	7.6	IRRIGATION		130
J & MS PARKS LLC	36-8233	License	12/17/1991	0.06	29.8	HEATING, RECREATION		130

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Attachment A
Curtailed Ground Water Rights with Priority Dates Junior to July 13, 1962 and Not Covered by a Mitigation Plan – Rangen Delivery Call

Owner	Water Right No.	Basis	Priority Date	Div Rate (cfs)	Volume (acre-feet)	Uses	Total Acres	Water District
I R SIMPLOT CO	36-7636	Decreed	7/27/1976	0.49	1.8	INDUSTRIAL	2 40 0 0 0 0	130
J.R. SIMPLOT CO	36-8471	License	10/4/1989	0.18		COMMERCIAL		130
JACKSON, JAMES EARL	36-8605	License	5/23/1991	0.04		IRRIGATION		130
JANSS FARMS	37-7351	Decreed	4/12/1974	0.14		STOCKWATER		130
JEROME COUNTY ROD & GUN CLUB	36-8620	License	11/14/1991	0.02		IRRIGATION, COMMERCIAL		130
KENNETH E RUBY	37-7442	Permit	7/11/1975	6.47		IRRIGATION, STOCKWATER, DOMESTIC	320	
KRETSCHMAN, JENNIFER; KRETSCHMAN, SCOTT	37-23132	Decreed	9/23/1977	0.1		IRRIGATION		130
KULHANEK, DENNIS; KULHANEK, MAXINE	36-8503	License	2/21/1990	0.04		IRRIGATION		130
LIMA, GUADALUPE	36-17128	Decreed	9/20/1973	0.02		IRRIGATION		130
LYNCH, LESLIE R	36-7154	Decreed	1/25/1971	0.02		INDUSTRIAL		130
MC KEAN, EDWARD; MC KEAN, LYNETTE	36-8186	Decreed	5/17/1983	0.04		COMMERCIAL, DOMESTIC		130
MC MINN, DALE M	36-16109	Decreed	11/19/1979	0.06		IRRIGATION, DOMESTIC		130
MEYERS, ROBERT J	37-8801	License	10/20/1992	0.1		DOMESTIC		130
MOLYNEUX, CLYDE L; MOLYNEUX, TERESA L	37-8065	Decreed	1/14/1983	0.09		IRRIGATION, DOMESTIC	1.5	
NAPIER, DIANNA K	36-8521	License	12/19/1991	0.03		IRRIGATION, DOMESTIC		130
NORTHSIDE RANCH CO LLC	36-13986	Decreed	3/1/1978	0.2		STOCKWATER, DOMESTIC		130
OLSON, CHRISTIAN CHAD	37-8377	License	8/19/1988	0.03		IRRIGATION		130
PARNELL, KEVIN	36-15653	Decreed	12/3/1966	0.04		STOCKWATER, COMMERCIAL		130
PARNELL, KEVIN	36-15651	Decreed	10/18/1968	0.05		STOCKWATER, COMMERCIAL		130
PETERSON, DONNA; PETERSON, LARRY E	37-23002	Decreed	6/24/1980	0.05		IRRIGATION	2.5	
PETERSON, MONTIE; PETERSON, PAULA	36-17150	Decreed	5/7/1975	0.01		IRRIGATION		130
PETTA, DANIEL FREDRICK	36-16144	Decreed	11/25/1977	0.02		IRRIGATION		130
PILKINTON, C R; PILKINTON, THOMAS R	36-7650B	Decreed	7/30/1976	0.08		IRRIGATION		130
RICHARD L GRAVES	37-7371	Permit	7/31/1974	6.49		IRRIGATION, STOCKWATER, DOMESTIC	320	
ROBINSON, TIMOTHY L	36-17115	Decreed	3/15/1963	0.02		IRRIGATION		130
ROYCE, DAN; ROYCE, JO ANNE	36-8609	License	10/21/1991	0.02		IRRIGATION, STOCKWATER, DOMESTIC	2.5	
RUSSELL, CATHERINE L; RUSSELL, LELAND D	36-16560	Decreed	2/8/1971	0.02		IRRIGATION		
SILVER SPUR DEVELOPMENT CORP	37-22930	Decreed	11/25/1962	0.01		IRRIGATION	2.3	130
SPENCER, GLEN D	36-8536	License	4/12/1990	0.03		IRRIGATION, DOMESTIC		130
STATE OF IDAHO	36-17147	Decreed	8/7/1973	0.05		IRRIGATION		130
TED MILLER DAIRY	36-16189	Decreed	8/10/1973	0.04		IRRIGATION		130

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Owner	Water Right No.	Basis	Priority Date	Div Rate (cfs)	Volume (acre-feet)	Uses	Total Acres	
TED MILLER DAIRY	36-16187	Decreed	10/28/1977	0.01		IRRIGATION	2	130
UNITED STATES OF AMERICA ACTING THROUGH	37-20839	Decreed	2/6/1974		94.5	IRRIGATION		130
VAN EVERY, BRENT; VAN EVERY, EMMA	36-17113	License	5/31/1983	0.08	5 115	IRRIGATION		130
WARTLUFT, HAROLD; WARTLUFT, LOIS	37-8375	License	8/11/1988		15.2	IRRIGATION, DOMESTIC		130
WAYSIDE ESTATES INC	36-7970	Decreed	3/10/1981	0.2		DOMESTIC	5,5	130
WEL IDAHO REAL ESTATE LLC	37-8289	Decreed	2/23/1987	0.11		COMMERCIAL		130
WILD WEST INC	37-21719	License	3/22/2006			DOMESTIC		130
CLAYSON, CASEY; CLAYSON, SHANE	45-7496	Decreed	1/27/1982			IRRIGATION, DOMESTIC	0.7	140
CRANE, CALVIN C	45-7303	Decreed	5/10/1977	1.28		JRRIGATION, STOCKWATER		140 140
CRANE, KARI L; CRANE, TROY W	45-4067B	Decreed	8/1/1962	1.46		IRRIGATION		140
CRANER, DAVID A; CRANER, HELEN B	45-7442	Decreed	4/4/1980	0.12		IRRIGATION		140
J R SIMPLOT CO	45-2746	Decreed	5/9/1966			IRRIGATION	1874	
JOSEF & RITA EHRLER TRUST	45-7377	Decreed	5/26/1979	0.15		IRRIGATION		140
MC CAIN FOODS USA INC	45-2749	Decreed	8/13/1965	2.85	_	INDUSTRIAL	12	140
MC CAIN FOODS USA INC	45-7137	Decreed	5/24/1973	3.43		INDUSTRIAL		140
MC CAIN FOODS USA INC	45-7241	Decreed	5/27/1975	0.25		COMMERCIAL, FIRE PROTECTION		140
MITCHELL, RALPH M	45-7640	License	5/23/1989	0.07		IRRIGATION, DOMESTIC	1 5	140
OLIVER, JIMMY R	45-7650	License	6/21/1989	0.06	0.0	IRRIGATION, DOMESTIC		140
WHITWORTH, BOYD	45-7638	License	3/10/1989	0.06	1.6	INDUSTRIAL	1	140

Attachment A Curtailed Ground Water Rights with Priority Dates Junior to July 13, 1962 and Not Covered by a Mitigation Plan – Rangen Delivery Call

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EXPLANATORY INFORMATION TO ACCOMPANY A FINAL ORDER

(To be used in connection with actions when a hearing was **not** held)

(Required by Rule of Procedure 740.02)

The accompanying order is a "Final Order" issued by the department pursuant to section 67-5246, Idaho Code.

PETITION FOR RECONSIDERATION

Any party may file a petition for reconsideration of a final order within fourteen (14) days of the service date of this order as shown on the certificate of service. Note: The petition must be <u>received</u> by the Department within this fourteen (14) day period. The department will act on a petition for reconsideration within twenty-one (21) days of its receipt, or the petition will be considered denied by operation of law. See section 67-5246(4), Idaho Code.

REQUEST FOR HEARING

Unless the right to a hearing before the director or the water resource board is otherwise provided by statute, any person who is aggrieved by the action of the director, and who has not previously been afforded an opportunity for a hearing on the matter shall be entitled to a hearing before the director to contest the action. The person shall file with the director, within fifteen (15) days after receipt of written notice of the action issued by the director, or receipt of actual notice, a written petition stating the grounds for contesting the action by the director and requesting a hearing. See section 42-1701A(3), Idaho Code. Note: The request must be received by the Department within this fifteen (15) day period.

APPEAL OF FINAL ORDER TO DISTRICT COURT

Pursuant to sections 67-5270 and 67-5272, Idaho Code, any party aggrieved by a final order or orders previously issued in a matter before the department may appeal the final order and all previously issued orders in the matter to district court by filing a petition in the district court of the county in which:

- i. A hearing was held,
- ii. The final agency action was taken,
- iii. The party seeking review of the order resides, or
- iv. The real property or personal property that was the subject of the agency action is located.

The appeal must be filed within twenty-eight (28) days of: a) the service date of the final order, b) the service date of an order denying petition for reconsideration, or c) the failure within twenty-one (21) days to grant or deny a petition for reconsideration, whichever is later. See section 67-5273, Idaho Code. The filing of an appeal to district court does not in itself stay the effectiveness or enforcement of the order under appeal.