NOV 19 2013

DEPARTMENT OF WATER RESOURCES

Fax received

NOV 18, 2013

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Attorneys for Energy Resource Group LLC and G.O. Investments Idaho, LLC

BEFORE THE DEPARTMENT OF WATER RESOURCES OF THE STATE OF IDAHO

IN THE MATTER OF:

APPLICATION FOR PERMIT NO. 63-33467 IN THE NAME OF CITY OF BOISE PUBLIC WORKS DEPARTMENT AFFIDAVIT OF DANA L.
HOFSTETTER IN SUPPORT OF
RESPONSE TO CITY OF BOISE'S
MOTION TO QUASH SUBPOENA
AND OBJECTION TO NOTICE OF
INTENT TO CALL ROBBIN FINCH
AS A WITNESS

STATE OF IDAHO)
) ss
COUNTY OF ADA)

Dana L. Hofstetter, being first being duly sworn upon oath, deposes and says:

- (1) I am Dana L. Hofstetter, counsel of record in this matter for Energy Resource Group LLC ("ERG") and G.O. Investments Idaho, LLC.
- (2) Since ERG/G.O. had not concluded their case in chief, and on the presumption that Mr. Finch had likely returned to Boise in the interim, ERG/G.O. served Mr. Finch with a Subpoena to appear on November 19, 2013, at 10 a.m. to testify briefly at the end of ERG/G.O.'s case in chief.
- (3) Attached hereto as Exhibit A is a true and correct copy of excerpts from the transcript of Paul Woods' Hearing Testimony in this matter.
- (4) Attached hereto as Exhibit B is a true and correct copy of excerpts from the Deposition Transcript of Robbin Finch in this matter.
- (5) Attached hereto as Exhibit C is a true and correct copy of excerpts from the transcript of Richard Kelsey's Hearing Testimony in this matter.
- (6) Attached hereto as Exhibit D is a true and correct copy of the Subpoena served by the City of Boise on Norm Young in this matter.

FURTHER YOUR AFFIANT SAYETH NAUGHT.

DATED this 18th day of November, 2013.

SUBSCRIBED AND SWORN to before me this 18th day of November, 2013.

Notary Public in and for the State of Idaho
Residing at: Boise ID
My Commission Expires: 09/14/2018

CERTIFICATE OF SERVICE

I hereby certify that I caused to be served a copy of the foregoing document (including attachments) this 18th day of November, 2013, by the pre-paid method(s) indicated below:

Gary Spackman, Director Idaho Department of Water Resources The Idaho Water Center 322 East Front Street Boise, Idaho 83702 X U.S. Mail □ FedEx □ Hand X Fax
Copies to: Shelley Keen Idaho Department of Water Resources The Idaho Water Center 322 East Front Street Boise, Idaho 83702 □ U.S. Mail □ FedEx □ Hand X Fax
Robert A. Maynard Erika E. Malmen Perkins Coie LLP 1111 West Jefferson, Suite 500 P.O. Box 737 Boise, Idaho 83701-0737 □ U.S. Mail □ FedEx □ Hand X Fax
Bruce Smith Susan Buxton Moore, Smith, Buxton & Turcke Chtd. 950 West Bannock Street, Suite 520 Boise, Idaho 83702 □ U.S. Mail □ FedEx □ Hand X Fax
Marie Callaway Kellner Bryan Hurlbutt Idaho Conservation League P.O. Box 844 Boise, Idaho 83701 □ U.S. Mail □ FedEx □ Hand X Fax

Original to:

working in his capacity with the Department, reviewed

and made sure that I did my work properly.

And for him to do his job and for the others that oversaw my work, I think they would say

that -- that they had to have a responsibility to

understand what I put in that document. And if they

didn't, they had an opportunity to ask questions or

8 pursue that.

MS. HOFSTETTER: Well, in a hearing or a court of law, I mean a witness can only testify as to what 10 they have personal knowledge of. And based on the depositions in this case, it's my understanding that Mr. Woods did not perform the calculations, did not --13

and may not be -- and is not aware fully of the

calculations that went into designating the 200 cfs

figure. That's my understanding from the depositions

in this case. 17

THE HEARING OFFICER: I think that's an 18 interesting line of questioning, and maybe you could go 19 20

21 MS. HOFSTETTER: Okay. Okay. I'll do that.

THE HEARING OFFICER: Thank you. 22

23 MS. HOFSTETTER: Okay.

Q. Mr. Woods, who identified the 200 cfs 24

figure that is on Exhibit S1? 25

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Page 137

been working on the application up til its filing on January 5th, 2011?

A. He worked on it up until he had my review 3 and approval to sign it and submit it.

Q. And when would that have been?

A. Prior to January 5th, 2011.

Q. Do you remember when you reviewed and 7

approved the application for filing?

A. I don't recall the exact date, no.

O. Would it have been shortly before when it 10 was actually filed, or was the filing delayed for some 12 reason?

A. The filing was not delayed for any reason 13 14 that I'm aware of. We were getting close to the finalization of tech memo No. 2, and a lot of the information that's in tech memo No. 2 was informative in filing the application.

Q. And by "tech memo No. 2," are you referring 18 to Exhibit S5?

A. Yes.

Q. I believe you testified earlier that at the 21

22 time S1 was submitted that S1 was intended to cover

four cities. 23

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Q. Why did the City not designate water

Page 135

A. So the initial calculation that was brought

for my review was done by Robbin Finch. Q. And did you review those calculations?

A. I reviewed the calculations and discussed the concepts that went into those calculations.

Q. Did you end up changing anything that's on 6 the application as a result of reviewing those

calculations?

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A. I did not.

10 Q. And in arriving at the 200 cfs figure, is it true you would need to utilize phosphorus 11 concentration?

A. Yes.

Q. And what phosphorus concentration did you 14 utilize in deriving the 200 cfs figure? 15

A. I do not recall the exact number. It seems 16 to me it was .31 or it was based on an average value at 17 that time, is my recollection today. 18

Q. But you don't recall what that number was?

A. I do not recall exactly what that number

was. 21

Q. And what was the time frame that Mr. Finch 22 was preparing Exhibit S1? 21

A. It was in the late summer and fall of 2010.

O. So would that have been -- would he have

storage on this one?

2 A. The City relied on the expertise of Robbin Finch and myself, who admittedly are not experts in

water right law. We did not see this project as being

a storage project. I think we always sort of

conveniently called this a wide spot in the drain. Our

intent was not to store water for any length of time

for any purpose other than to allow settling of the

flocculent for water-quality improvement. So I guess

it was our own limited knowledge of what to put on an 10 application.

Q. And again, S2, which is the amended 12 13 application, eliminates groundwater as a source; is that correct?

A. Yes.

Q. And did you authorize Erika Malmen, City of 16 Boise's legal counsel, to make the amendments that are identified in Exhibit S2?

A. Yes.

20 Q. And did any elected official authorize

Erika Malmen to make those amendments? 21

A. No.

Q. Does the City expect to encounter

24 groundwater in the construction and operation of its

25 ponds?



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1 it in the application.

Q. And what information did you have available 2

3 to you at the time?

- A. We have flow -- well, we had Dixie
- concentration data. We had -- we had Dixie flow data.
- We have removal efficiency data.
- Q. And is that information documented in any 7
- documents at the time? 8
- A. If -- I don't recall if they -- if they
- 10 exist or not in the working file. If they are, they're
- in the working file that's been produced.
- O. With respect to Exhibit 5, would some of 12
- the information you utilized perhaps come from 13
- Exhibit 5 or drafts of Exhibit 5?
- A. Hypothetically, yes, that is possible. 15
- Q. Do you recall if the --16
- A. I do not recall specifically, but, you 17
- know, we try and share information and base our work on 18
- the best information available at the time.
- 20 MS. MALMEN: Counsel, what do you think about a
- 21 break?
- MS. HOFSTETTER: Okay. That sounds fine. 22
- MS. MALMEN: Okay. 23
- (Recess.) 24
- Q. (BY MS. HOFSTETTER): Did you utilize any 25

A. Not that I'm aware of.

- O. So do you believe it's likely that that is
- where you got the 200 cubic feet per second amount?
- A. No, I don't believe that that's likely.
- It's -- you know, we were discussing all of these
- issues as to what was going on. And it was a moving
- target, to a certain extent. So we were covering the
- range, and we based the estimate on what we anticipated
- was the best information and a likely target at the 10 time.
- Q. So explain to me where the 200 cubic feet per second came from. 12
- A. The 200 feet per second came from the 13 information we had at the time and the need to meet the obligation for the offset at Dixie.
- Q. Are you aware of any other document besides 16 17 Exhibit 5 that was available -- or drafts of Exhibit 5 that was available at this time that would have supported a 200 cubic feet per second amount?
- A. I do not recall that there were any other 20 documents available. 21
- 22 O. Was there any other information available at this time that the Application for Permit was prepared that would substantiate a 200 cubic feet per second amount?

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Page 89

- 1 information provided by Brown and Caldwell in 2 connection with designating this 200 cfs figure?
- A. I do not recall specifically, but we used 3
- 4 all the information that we had available. So it's
- 5 very possible that we could have used -- relied on some
- 6 of their information.
- Q. Again, if you could refer to Exhibit 5, 7
- Mr. Finch. Could you turn to page 24 of this report.
 - A. I can.
- Q. And do you see the paragraph on that page 10
- 11 that says "To remove" and it continues?
- 12 A. Yes.
- Q. And do you see the sentence in that 13
- paragraph that reads "The peak flow rate to be treated
- to remove 250 pounds TP per day is 198 cubic feet per
- second"? 16

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- Q. Is it possible that that is where you got 18
- the 200 cubic feet per second figure that you 19
- designated on Exhibit 2?

A. Yes.

- A. It is -- I don't recall, but it's possible. 21
- O. Is there any other document or drafts of 22
- 23 documents that would have been available in this time
- 24 frame on which you would have substantiated the
- 25 200 cubic feet per second figure?

- A. Yes, there was plenty of information
- 2 available to be able to estimate what the various
- amounts are. You can see in this particular paragraph
- that there's a range presented there. So, you know, at
- that particular point I think that probably represents
- what the thinking was at the time that this document
- 7 was drafted.
- 8 O. What represents what the thinking was at 9 the time?
- A. The range of -- of different estimates of 10 flow that might be needed to meet the obligation. 11
- O. And what are you referring to specifically? 12 Are you referring to a document? 13
 - A. Paragraph 1 on page 24.
 - O. And by that, do you mean the paragraph that begins with "To remove"?
 - A. Yes.
- 17 Q. And so is it your testimony today that you 18
- believe that that information is where you obtained the 200 cubic feet per second that you identified on 20
- Application for Permit in Exhibit 2? 21
 - A. My testimony today is that this document
- 23 was developed for a different -- different purpose and 24 that we relied on all the information that was
- available to us, not just this document

EXHIBIT

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1 you might imagine, to help understand what the upper 2 and lower bounds are. And my understanding is that -and the spreadsheet that we looked at earlier this 4 morning I think had some numbers that were in that

5 range. 6

So I would -- yes, I would presume that there are some documents, including some that we've seen today, that identify targets in that range.

Q. Would you have produced as part of this 10 deposition any documents referring to the 200 pounds per day that was being discussed at that time?

12 A. In terms of the documents produced, all of 13 the -- all of my working files concerning -- and 14 e-mails concerning Dixie and the water right application have been produced. 15

16 Q. Okay.

A. I think it's important to recognize that 17 18 these NPDES negotiations are, you know -- you know, in

19 my view, there was the water right issue and then

20 negotiations around what the offset might be. And

21 those are somewhat -- you know, they have relationship,

22 but they're, in my mind, different bodies of work. 23

Q. How are they related?

24 A. Well, ultimately the conclusion of the

25 negotiations would be put in the NPDES permit, and the

A. The calculations in Exhibit 11 rely on the

2 1.5 to 1 ratio. And I do not recall the ratio

associated with the 200-pound-per-day target included

4 in the calculations on Exhibit 19.

Q. And with regard to the safety factor of 25 percent, would the calculations on Exhibit 19 have utilized a safety factor of 25 percent?

A. The calculations did not include a safety factor of 25 percent, which was an error and omission 9 10 on my part.

Q. I'm sorry. Could you repeat that?

12 MS. MALMEN: Can you read it back.

13 MS. HOFSTETTER: That would be better, yeah.

(The record was read as follows:

"QUESTION: The calculations did not 15 16 include a safety factor of 25 percent, which was 17 an error and omission on my part.")

Q. (BY MS. HOFSTETTER): I'm sorry. Could you 18 clarify which calculations did not include the safety 19 20 factor of 25 percent.

A. The calculations at 2 of Exhibit 19.

22 Q. Do you mean page 3, item 2?

23 A. Yes.

Q. And how do you know that they did not

25 include a safety factor of 25 percent?

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1 City would need to have adequate water right to be able 2 to satisfy that need.

Q. And at the time you filed the application, 4 Exhibit 2, is it true that many of those details needed 5 to be worked out with EPA?

MS. MALMEN: I'm going to object to the form. 6

Q. (BY MS. HOFSTETTER): At the time Exhibit 2

8 was submitted to the Idaho Department of Water

Resources, issues relating to water right quantities

10 that would be needed remained to be worked out with

11 EPA; is that correct?

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12 A. To the best of my knowledge, my 13 recollection is that we were in the early stages of 14 negotiation with EPA and DEQ, and that we used the best 15 information available when the application was filed to -- and what the City believed was necessary in the 17 Application for Permit for water right.

18 Q. Turning back to Exhibits 11 and 19, 19 comparing the two calculations again.

20 Would it be true that both sets of calculations would have relied on the design flow of 22 39 million gallons per day?

A. That is correct.

Q. And would both sets of calculations have 25 relied on the 1.5 to 1 ratio?

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A. Because I conducted the calculation, and there is no allowance for a 25 percent safety factor.

Q. So are you saying the 25 percent safety 3 4 factor should have been applied in Exhibit 19 but was 5 not?

A. Yes, it probably should have been included. If I made an error, it was in -- you know, if the City made an error, it was in not asking for enough water based on the information that was available to us at 10

that time. Q. Do you recall your earlier testimony where

12 you said that the 200-pound-per-day figure in Exhibit 19 was analogous to the 171-pound-per-day

figure in Exhibit 11?

A. Yes.

Q. And so isn't it your testimony that the 16 17 200-pound-per-day figure on Exhibit 19 already incorporates the 25 percent safety factor?

19 A. No, that is not my testimony, and that is not the way the calculations were performed. 20

21 Q. I'm just referring back to your earlier

testimony where you indicated that the 22

200-pound-per-day figure in Exhibit 19 corresponded to 23 the 171-pound-per-day figure on Exhibit 11. 24

25 Was that your testimony?

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- 1 that foundation is that there are two methods by which
- 2 the calculations that are labeled May 2012 and
- 3 August 2013, which I think we've had some discussion
- 4 about where those come from, those differ from the
- 5 November 2011. One is in the daily concentration
- 6 number, the lowest average monthly number versus the
- 7 lowest ever recorded. And then --
- MS. HOFSTETTER: Well, I think they all three
- 9 used the lowest ever recorded, all three of those used
- 10 the lowest at the time, correct. This chart
- 11 distinguishes from the prior calculations, the ones
- 12 that went before, if you will, November 2011, before
- 13 when they thought it would be four cities, when they
- 14 thought it would be four cities and they had the
- 200 cfs.
- And then this is after when it was made to 16
- 17 go -- the EPA made the determination that the Dixie
- project would cover only one city, then is when these
- 19 three calculations were performed.
- 20 THE HEARING OFFICER: All right. Maybe we need
- 21 to have Mr. Kelsey explain that.
- Let me hear from the City of Boise first. 22
- 23 MR. PETERSEN: Just real quick. Just to speed
- things along, I believe the testimony was the
- 25 calculations are taken from the exhibits, and so I

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- 1 would object this may be duplicative at this time. If
- 2 the information is already there, then perhaps we could
- MS. HOFSTETTER: I'm going to have to object 4
- 5 because, you know, what did counsel for the City of
- Boise expect the protestant to do here, to just kind of
- say, "Oh, it's all in the record. You dig through it,
- 8 Mr. Hearing Officer, and figure it out for yourself"?
- 9 I mean Mr. Kelsey has spent long hours
- 10 reading this material and a lot more. He's digested
- it. He's synthesized it. He can make your job a lot
- easier, Mr. Hearing Officer, and I think my client, two
- 13 of whom are sitting here, have a right with all the
- resources they've put into this to have Mr. Kelsey
- explain his opinion. 15
- THE HEARING OFFICER: Let's have Mr. Kelsey 16
- 17 explain his opinion on this briefly, just a few
- minutes. 18
- Q. (BY MS. HOFSTETTER): Okay. Mr. Kelsey, so 19
- 20 we're going to really need to go fast.
- Could you write down the new formula that 21
- was used by the City of Boise in May 2012 and 22
- 23 August 2013.
- THE HEARING OFFICER: Ms. Hofstetter, are you 24
- going to offer to have what he's writing down -- let's

- Page 622
- 1 not do that. Let's just have his testimony about this,
- 2 if we can.
- 3 MS. HOFSTETTER: Okay.
 - Q. So, Mr. Kelsey, did they -- starting in
- 5 November 2011, can you describe how in Exhibit S13 they
- revised their prior calculations to justify the
- continued use of the 200 cfs, although the
- determination had been made by EPA that the Dixie
- project would cover only one city.
 - A. Yes. In November 2011 there was a choice
- 11 to use the lowest daily concentration that had been
- 12 measured and was available at that time,
- .260 milligrams per liter. 13
- 14 O. Instead of?
 - A. Instead of the lowest monthly average of
- 16 .325 --
- Q. Which had been used --17
- A. -- that was available at the time. 18
- 19 O. Which had been used before?
 - A. By technical memo No. 2.
- 21 Q. And what was the other change that they
- 22 made in November -- in S13?
 - A. They used 200 pounds a day, as opposed to
- 140 for Boise City only, or the 250 for all
- 25 municipalities, which resulted in a 404 cfs.
- Page 623
 - Q. And do you know where they got the
- 200 pounds a day?
- A. I have no idea. 3
 - Q. Okay. So moving on to May 2012 -- and that
- would be document S9; correct?
 - A. Correct.
- Q. Okay. What changes from the prior formula 7
- in TM 1 and TM 2, Exhibits S4 and S5, did they make in
- May 2012?
- A. In May of 2012, they used 137 pounds per 10
- 11 day for P Dixie, which was negotiated with EPA at that
- 12 time. They used the 0.231 milligram per liter lowest
- 13 daily minimum, which was apparently measured sometime
- 14 back in June 2011. So they still -- they used a new
- lowest daily minimum, and then they applied also a
- factor of 1.25 to arrive at 197 cfs.
- O. So the two changes that they made from TM 1 17
- and TM 2, S4 and S5, instead of using the monthly
- average minimum concentration they used the all-time
- minimum concentration; correct? 20
- 21 A. Lowest daily. They used the lowest daily
- number instead of the lowest monthly average.
- Q. And the lowest daily would be the all-time 23
- 24 measured lowest; correct?
 - A. Correct.



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- Q. And then they also applied a factor of 1 1.25; correct? 2
- A. Correct. 3
- Q. Okay. With regard to Exhibit S20, which is
- the Herr report and it came out in August 2013, just a
- month ago, what changes from the original formula in
- the Brown & Caldwell TM 1 and TM 2 -- and I don't think
- you can refer to the chart because -- but I need you to
- explain it for the record, what changes in S20, the
- Herr report, from the original TM 1, TM 2 formula did
- 11 they make?
- A. TM 2 used a number of 140 pounds per day. 12
- 13 The August 2013 report used 137 pounds per day. Those
- are the same. They changed -- the differences between
- technical memo No. 2 and the August 2013 report are in
- the selection of the peak concentration from 0.325 to
- 0.231. And they also added a factor of -- a factor to
- the August 2013 report, which was not reported in
- technical memo No. 2.
- Q. So again, they used the lowest all-time 20
- measured concentration in the Dixie; correct? 21
- A. Correct. 22
- 23 Q. Instead of using the lowest monthly average
- concentration in the Dixie? 24
- 25

- A. Correct.

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- 2 correct?
- A. Correct. 3

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Q. And that factor was not applied in TM 1 and 4

Q. And they applied the 25 percent factor;

- TM 2; correct?
- A. Correct. 6
- MS. HOFSTETTER: Okay. So I think we've covered 7 8 it now.
- THE HEARING OFFICER: Okay. Thank you. 9
- MS. HOFSTETTER: Okay. So let's move on, if we 10
- could. I think we should pull up E70, please. And 11
- again, this is -- was produced as part of ERG 122.
- Q. Mr. Kelsey, did you prepare this chart? 13
- A. I did. 14
- Q. And what data did you use in preparing this 15 16 chart?
- 17 A. I used data that was provided by the USGS,
- 18 I used data provided by the Idaho Department of --
- Idaho State Department of Agriculture, and data
- provided by the City of Boise through IDEQ. 20
- Q. Okay. And could you just identify for us, 21
- 22 just describe the chart basically, what the four
- different colors are and the axis in this chart, 23
- 24 please.
- 25 A. Okay. So what this chart depicts is the

1 flow requested, what you want versus the flow

- 2 available. The gray line is basically just a chart of
- 3 the flow that's available in the Dixie Drain. It's a
- chart -- it's a graph of the flow records versus time.
- So that is the flow available.
- Q. Which color?
 - A. The gray is the flow available.
 - The green line is identified as 2042 Q
- peak. I need to clarify that that is peak based upon
- daily minimum concentrations. That's the worst case.
- So the green line is the worst case based upon the
- daily minimums that are available. 12
- O. Okay. So you're saying basically it's the 13 2042 O peaks calculated based on the daily minimum
- concentration, not the monthly average minimum;
- correct? 16
 - A. That's correct. It's based on the
- concentrations that were measured on those days. So
- it's real data. It's a daily measurement. 19
- O. Okay. So it's the daily -- it's the actual 20
- measurement on those days? 21
- A. On those days. That's actual data on those 22 days. 23
- 24 Q. So not a monthly average there?
- A. Yeah. 2.5

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- Okay. The blue line I think we'll
 - recognize as 200 cfs, which is what has been requested.
 - The red line, or orange, is the 131 cfs
 - that we have calculated is the peak flow required at
 - full build-out, according to the lowest monthly average
 - method.
 - O. And that's the same 131 that's identified
 - in your summary of opinions, S42, in paragraph 1A;
 - correct? 9

- 10 A. Correct.
- 11 Q. Which you previously described how you
- obtained that; correct?
- A. Correct. 13
 - Q. Okay.
- 15 A. So this.
- MS. HOFSTETTER: Can I -- I'd like to ask that 16
- 17 this Exhibit E70 be admitted into evidence.
- THE HEARING OFFICER: I want to make sure I 18
- understand what this is representing.
- 20 So the flow in cfs is taken from where
- 21 again, Mr. Kelsey?
- THE WITNESS: USGS, Idaho State Department of 22
- Agriculture, and the City of Boise's data. It's just 23
- the raw data. 24
- 25 THE HEARING OFFICER: Okay. And the 2042 Q

Robert A. Maynard, Bar No. 5537 RMaynard@perkinscoie.com Erika E. Malmen, Bar No. 6185 EMalmen@perkinscoie.com PERKINS COIE LLP 1111 West Jefferson Street, Suite 500 Boise, Idaho 83702-5391

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Attorneys for City of Boise



BEFORE THE DEPARTMENT OF WATER RESOURCES

OF THE STATE OF IDAHO

IN THE MATTER OF:

APPLICATION FOR PERMIT NO. 63-33467 IN THE NAME OF CITY OF BOISE PUBLIC WORKS DEPARTMENT DEPOSITION SUBPOENA (NORM YOUNG)

Date: Tuesday, August 20, 2013 Time: 9:30 a.m., Mountain Time

THE STATE OF IDAHO TO:

NORM YOUNG ERO Resources 3314 Grace Street Boise, ID 83703

YOU ARE COMMANDED:

to appear at the place, date, and time specified below to testify in the above-captioned case.

to produce or permit inspection and copying of the documents or objects, including electronically stored information, set forth in <u>Schedule A</u> below at the place, date, and time specified below.

PLACE, DATE, AND TIME: at the offices of Perkins Coie, LLP, 1111 W. Jefferson Street, Suite 500, Boise, Idaho, on Tuesday, August 20, 2013 beginning at 9:30 a.m.



YOU ARE NOTIFIED that if you fail to appear at the deposition at the designated time, or if you fail to produce or permit copying or inspection as specified above, you may be held in contempt of court and the aggrieved party (City of Boise) may recover from you the sum of \$100.00 and all damages which the party may sustain by your failure to comply with this subpoena.

DATED: May 30, 2013

PERKINS COIE LLP

Robert A. Maynard Erika E. Malmen

Attorneys for City of Boise