

### Names of Parties Serving Document:

### UNITED STATES OF AMERICA

### Attornevs' Names and Addresses:

THOMAS L. SANSONETTI United States Department of Justice Assistant Attorney General Environment and Natural Resources Division

DAVID L. NEGRI LARRY A. BROWN United States Department of Justice Environment and Natural Resources Division General Litigation Section 550 West Fort Street, MSC 033 Boise, Idaho 83724 (208) 331-5943

### SEE ATTACHMENT #1

NORMAN M. SEMANKO TRAVIS L. THOMPSON Barker Rosholt & Simpson LLP 205 N. 10<sup>th</sup> Street, Suite 520 P.O. Box 2139 Boise, Idaho 83701-2139 (208) 536-0700 ISB # 4761 (NMS) ISB # 6168 (TLT)

# IN THE DISTRICT COURT OF THE FIFTH JUDICIAL DISTRICT OF THE STATE OF IDAHO, IN AND FOR THE COUNTY OF TWIN FALLS

In Re SRBA

Case No. 39576

Subcase Numbers: See Exhibit A, B, C, and E

STIPULATION AND JOINT MOTION FOR ORDER APPROVING STIPULATION

## DESCRIPTIVE SUMMARY

This document is the Stipulation and Joint Motion for Order Approving Stipulation, filed

by the United States of America ("United States") and the private parties listed on Attachment #1

("Private Parties").

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Ex. 28

### STIPULATION

The United States and the Private Parties (collectively "Parties"), by and through their respective undersigned counsel, hereby stipulate and agree as follows as to the water right numbers listed on Exhibits A, B, C, D, E, and F, and the water right claims to be filed in the grazing allotments listed on Exhibit G (individually, "Water Right" or, collectively, "Water Rights"):

1. WITHDRAWAL OF OBJECTIONS AND RESPONSES BY PRIVATE PARTIES. The Private Parties agree to dismiss with prejudice their objections and responses to the Water Rights listed on Exhibit A. The Parties agree and stipulate that the elements of each Water Right listed on Exhibit A should be decreed as described in Section 5, below.

The Private Parties agree to dismiss with prejudice their objections and responses to the Water Rights listed on Exhibit B, and to withdraw any motions or court filings which attempt to set aside partial decrees for stockwater rights held by the United States, as listed in Exhibit C. The Private Parties further agree that they will not challenge any other partial decree issued to the United States in the SRBA for stockwater purposes.

2. WITHDRAWAL OF OBJECTIONS BY UNITED STATES. The United States agrees to dismiss with prejudice its objections to the Water Rights listed on Exhibit E. The Parties agree and stipulate that the elements of each Water Right listed on Exhibit E should be decreed as described in Section 5, below.

3. CLAIMS NOT YET REPORTED. The Parties have a number of pending stockwater claims that have not yet been reported by IDWR ("unreported claims"). Such unreported claims

are listed on Exhibits D and F. The Parties agree and stipulate that the elements of the unreported claims should be decreed as described in Section 5, below. The Parties agree that they will not file objections or responses to the entry of partial decrees for the claims listed on Exhibit D and F if the elements of such claims conform to the provisions described in this Stipulation.

4. CLAIMS NOT YET FILED. The Private Parties have a number of stockwater claims that have not yet been filed with IDWR ("unfiled claims"). The name of the claimant and the grazing allotments in which these unfiled claims are located are listed on Exhibit G. Notwithstanding the provisions of Section 8 below, the Parties agree that they will not oppose the filing of the claims so long as they are made by the claimants and within the allotments identified in Exhibit G. Moreover, although the United States retains the right to file objections to individual elements of the claimed water right in order to ensure compliance with this Stipulation and to ensure consistency with the overlapping or competing claims of the United States, it will not object to the claims on the basis that they contain points of diversion or places of use on federal lands and it will not object to the priority date or the purpose of use so long as those elements conform to the provisions described in this Stipulation. In addition, the Parties agree that such claims shall be filed no later than December 31, 2002, and that in no event shall any stockwater claims be filed in the SRBA on the federal lands underlying the grazing allotments listed on Exhibit G after such date except by agreement between the United States and any affected Private Parties.

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5. WATER RIGHT DESCRIPTIONS. The Parties agree and stipulate that the water right claims listed on Exhibits A, D, E, and F, and the water right claims to be filed pursuant to Section 4 above, shall be decreed consistent with the following:

A. Priority Dates.

i. Claims for which the United States has not vet received a partial decree. If the United States has not yet received a partial decree for a water right claim, the following shall apply. For claims on lands administered by the Bureau of Land Management, the United States shall receive a water right with a priority date which is the later of a) the claimed priority date or b) June 28, 1934. For claims on lands administered by the Forest Service, the United States shall receive a water right with a priority date which is the later of a) the claimed priority date or b) the date of the federal reservation of such lands. On Forest Service lands, the federal reservation date for claims on what is presently the Sawtooth National Forest is June 12, 1905, and the federal reservation date for claims on what is presently the Nez Perce National Forest is May 10, 1906. The overlapping or competing claims of the Private Parties shall have a priority date that is one-day senior to the United States' priority date, unless the Private Parties can provide a patent or deed for their "base property," as such term is defined in 36 C.F.R. § 222.1 and 43 C.F.R. § 4100.0-5, that precedes this date, in which case the Private Parties shall receive a priority date that is this more senior date.

ii. <u>Claims for which the United States has received a partial decree for an</u> <u>undeveloped source</u>. If the United States has received a partial decree for a water

right claim and the source is undeveloped (*i.e.*, instream or an undeveloped spring), the Private Parties' water rights shall be decreed as described in the last sentence of section 5A(i) above.

iii. <u>Claims for which the United States has received a partial decree for a</u> <u>developed source.</u> If the United States has received a partial decree for a water right claim and the source is developed, the overlapping or competing claims of the Private Parties shall have a priority date that is one-day junior to that of the United States' priority date as described in the decree. However, if the Private Parties can provide 1) evidence of stockwatering use of the water source preceding the priority date of the United States' decree, and 2) a patent or deed for their "base property," as such term is defined in 36 C.F.R. § 222.1 and 43 C.F.R. § 4100.0-5, that is at least as senior as the water use date, the Private Parties' priority date shall be the water use date. Moreover, if the priority date of the United States' decree is based on beneficial use and such date significantly predates the date of the development, the overlapping or competing claims of the Private Parties shall have a priority date that is one-day senior to that of the United States' priority date.

iv. <u>Claims for which the United States has a Public Water Reserve 107</u> <u>reservation</u>. If the United States has a claim or a decree for a spring under Public Water Reserve 107 ("PWR 107"), the overlapping or competing claims of the Private Parties shall have a priority date that is one-day junior to that of the United States' priority date, unless the Private Parties can provide 1) evidence of

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stockwatering use of the water source preceding the United States" priority date, and 2) complete chain-of- title documentation for their "base property," as such term is defined in 36 C.F.R. § 222.1 and 43 C.F.R. § 4100.0-5, that is at least as senior as the water use date, in which case the Private Parties' priority date shall be the water use date.

B. <u>Purpose and Place of Use of Water Rights</u>. The Parties agree that the purpose of use of the Water Rights listed on Exhibit E and Exhibit F, and the water right claims to be filed pursuant to Section 4 above, is only for the watering of livestock lawfully within a permitted federal grazing allotment and that the number of livestock within the allotment shall not exceed the amount authorized by a federal grazing permit. The Parties agree that the purpose of use of the state-law based Water Rights listed on Exhibits A, C and D is only for the watering of livestock lawfully within a permitted federal grazing allotment. The Parties further agree that the place of use of the state-law based Water Rights listed on Exhibits A, C, D, E and F, and the water right claims to be filed pursuant to Section 4 above, shall remain *in situ*.

6. CONFORMING DOCUMENTS. The Parties agree that they will execute and file any necessary documents with the SRBA Court and IDWR to conform the elements of the claims listed on Exhibits A, D, E, and F, and the water right claims to be filed pursuant to Section 4 above, to the provisions described in this Stipulation.

7. GRAZING PERMITS AND MANAGEMENT OF FEDERAL LANDS. The Parties agree that the Water Rights listed on Exhibits A, C, D, E and F, and the water right claims to be

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filed pursuant to Section 4 above, shall not alter the rights of a permittee under a valid grazing permit nor impede the authority of the United States to manage federal lands.

8. NO FURTHER CLAIMS. The Private Parties agree that they will not file additional claims in the SRBA for water rights where the place of use or point of diversion is located on federal lands and the United States agrees that it will not file additional claims in the SRBA for water rights where the place of use or point of diversion is located on federal lands underlying the federal Grazing Allotments on which any of the Private Parties are grazing permittees, except by agreement between the United States and any affected Private Parties. This paragraph shall not affect or apply to any claims already filed in the SRBA by any Party as of the effective date of this Stipulation, nor shall it apply to the claims to be filed pursuant to Section 4 above.

9. APPROVAL OF STIPULATION AND ISSUANCE OF PARTIAL AND FINAL DECREES BY COURT. The Parties agree to support the Joint Motion for Order Approving Stipulation set forth below. If for any reason the Court does not approve the Stipulation and issue partial and final decrees for any of the Water Rights on the attached Exhibits pursuant to the terms of this Stipulation, this Stipulation is null and void and shall have no effect, and the Parties shall proceed with a determination of their water rights and/or objections under applicable law.

10. STIPULATION NOT TO BE USED AGAINST THE PARTIES. The Parties agree that this Stipulation has been entered into based upon good faith negotiations for the purpose of resolving legal disputes, including pending litigation, by compromise and settlement and that nothing in this Stipulation, or any offers or compromises made in the course of negotiating this Stipulation, shall be construed as admissions against interest or tendered or used as evidence to

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show the validity or invalidity of any water right claims made by the Parties, or as an admission or concession of wrongdoing or liability, or shall be used in any manner by any party in the SRBA in any future proceedings in the SRBA, in any appellate proceedings concerning the SRBA, or in any other proceeding, other than those seeking approval of this Stipulation by the SRBA Court, for interpretation or enforcement of this Stipulation, or for a purpose contemplated by Idaho Rule of Evidence 408.

11. RESERVATIONS. The Parties agree that this Stipulation has been entered into based upon good faith negotiations for the purpose of resolving legal disputes, including pending litigation, by compromise and settlement and that nothing herein shall be construed as precedent in any other proceeding or context. Nothing in this Stipulation shall be construed to deprive any federal official of authority to revise, amend, or promulgate regulations. Nothing in this Stipulation shall be construed to commit any federal official to expend funds not appropriated by Congress.

12. VOLUNTARY EXECUTION. This Stipulation was entered into and executed voluntarily by the Parties in good faith, and without any fraud, misunderstanding, overreaching, misrepresentation, duress, or undue influence.

13. BINDING EFFECT. This Stipulation shall be binding on any and all successors, assigns, heirs, executors, and administrators of each of the Parties.

14. COSTS AND ATTORNEY FEES. Each Party shall bear their own costs and attorney fees.

15. EFFECTIVE DATE. This Stipulation shall become effective upon execution by all of the Parties.

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## JOINT MOTION FOR ORDER APPROVING STIPULATION

The United States and the Private Parties request the Court to approve the foregoing Stipulation. The Order sought by this motion is fully in accordance with Idaho law. Such an Order would serve not only to facilitate the settlement between the United States and the Private Parties, thus streamlining the process, but would very likely have the effect of encouraging future settlements in the SRBA. The provisions of Idaho Rule of Evidence 408, as well as the policy underlying that rule and the policy of the SRBA Court, are directed at furthering the strong public policy favoring out-of-court settlement of disputes over litigation.

Wherefore, the United States and the Private Parties respectfully request that this Court grant this motion in all respects. The United States and the Private Parties further request oral argument and expedited consideration of this matter.

DATED this 28th day of August, 2002.

David L. Negri

Larry A. Brown United States Department of Justice

Attorneys for the United States of America

Norman M. Semanko

Travis L. Thompson Barker, Rosholt & Simpson LLP

Attorneys for the following Parties:

Western Stockgrowers Association et al. Broken Diamond Ranch Brown, Birchie Brown, Wallace Butler, Raymond Crockett, David Kinsey Family LLP Kunkel, Tom Mathers Ranch Tugaw Ranches Williams, Inc. Williams Properties LLC William J & Thomas Williams

A.L. Cattle, Inc. Bedke Family Limited Partnership Bedke, Scott Bedke, Karl U. Bedke, Ray C. Bowen, Todd Branch, Weldon . Crater Butte Cattle Association Diamond A Livestock, Inc. DeVeny, Willis DeVeny, Betty Eckhardt Family Limited Partnership Eckhardt, James Eckhardt, Nellie Faulkner Land & Livestock Company Flying Triangle Inc.

> Gardner Luther Lawrence Ranch Inc. Lawrence, Ron Layton, Eugene Mathews, Bill J. Mathews, Eugene Pickett Ranch and Sheep Company Poulton, Michael Poulton Gary Richfield Cartle Association Shingle Creek LLC Shoulder Three Ranches Inc. Tugaw, Joc Warr, Keith Whiteley, Winslow Winecup, Inc.

Willis DeVeny

Betty DeVeny

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State of Idaho

County of Ada

DAVID L. NEGRI, duly sworn, upon oath, deposes and says:

) SS.

That I am the party filing this Stipulation, and/or that I am the attorney for the party, and that I have read this Stipulation, know its contents and believe that the statements are true to the best of my knowledge.

David L. Negri United States Department of Justice Environment and Natural Resources Division General Litigation Section 550 West Fort Street, MSC 033 Boise, Idaho 83724 (208) 331-5943

Counsel for the United States of America

Subscribed and sworn before me on:

Aug 28, 2002

Gayla 4. Gough



Notary Public for: Residing at: Commission expires: 11-17-2004

Idaho Kuna, Idaho

State of Idaho

County of Alaa

NORMAN M. SEMANKO, duly sworn, upon oath, deposes and says:

That I am the party filing this Stipulation, and/or that I am the attorney for the party, and that I have read this Stipulation, know its contents and believe that the statements are true to the best of my knowledge.

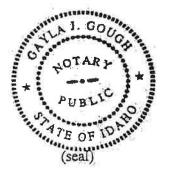
Dated 8/28/02

) ) ss.

)

Norman M. Semanko, Esc Barker Rosholt & Simpson LLP 205 N. 10<sup>th</sup> Street, Suite 520 P.O. Box 2139 Boise, Idaho 83701-2139 Counsel for the Private Parties

Aug 28,2002 Subscribed and sworn before me on:



Notary Public for: Idaho Residing at: <u>KUNA TO AITO</u> Commission expires: <u>11-17-20</u>04

GAYLA J- GOULIS (name of notary) Idaho KUNA TOAHO 11-17-20044

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State of Idaho ) ) ss. County of Idaho )

WILLIS DEVENY and BETTY DEVENY, duly sworn, upon oath, deposes and says:

That we are the parties filing this Stipulation, and that we have read this Stipulation, know its contents and believe that the statements are true to the best of our knowledge.

272002 Dated \_ 1

Willis DeVeny

P.O. Box 1160 Riggins, Idaho 83549

2002 Subscribed and sworn before me on:

Notary Public for: Residing at: Commussion expires: DOLINA C. GILL (seal)NOTARY PUBLIC STATE OF IDAHO

(name of notary) Idaho

Berty DeVeny P.O. Box 1160 Riggins, Idaho \$3549

Subscribed and sworn before me on: 4

(name of notary)

DOLINA C. GILL Residing at ublic for: NOTARY PUBLIC Commission expires:

Idal

(seal)

### CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 28<sup>th</sup> day of August. 2002, I served a true and correct copy of the foregoing STIPULATION AND JOINT MOTION FOR ORDER APPROVING STIPULATION, by depositing a copy thereof in the U.S. mail, postage prepaid, or by other service where indicated, upon the following:

Original to:

BY OVERNIGHT DELIVERY: Clerk of the Court Snake River Basin Adjudication P.O. Box 2707 Twin Falls, ID 83303-2707

Copies to:

U.S. Department of Justice General Litigation Section Environment and Natural Resource Division 550 West Fort Street, MSC 033 Boise, ID 83724

IDWR Document Depository P.O. Box 83720 Boise, ID 83720-0098

BY HAND DELIVERY: Norman M. Semanko, Esq. Travis L. Thompson Barker Rosholt & Simpson LLP 205 N. 10<sup>th</sup> Street, Suite 520 P.O. Box 2139 Boise, Idaho 83701-2139 Chief, Natural Resources Division Office of the Attorney General State of Idaho P.O. Box 44449 Boise, ID 83711-4449

David J. Barber, Deputy Attorney General Office of the Attorney General State of Idaho P.O. Box 44449 Boise, ID 83711-4449

Willis & Betty DeVeny P.O. Box 1160 Riggins, Idaho 83549

David Negri

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Attachment 1 Claimants/Objectors/Respondents

Western Stockgrowers Association et al. Broken Diamond Ranch Brown, Birchie Brown, Wallace Butler, Raymond Crockett, David Kinsey Family LLP Kunkel, Tom Mathers Ranch Tugaw Ranches Williams, Inc. Williams Properties LLC William J & Thomas Williams A.L. Cattle, Inc. Bedke Family Limited Partnership Bedke, Scott Bedke, Karl U. Bedke, Ray C. Bowen, Todd Branch, Weldon Crater Butte Cattle Association DeVeny, Willis DeVeny, Betty Diamond A Livestock, Inc. Eckhardt Family Limited Partnership Eckhardt, James Eckhardt, Nellie Faulkner Land & Livestock Company Flying Triangle Inc. Gardner, Luther Lawrence Ranch Inc. Lawrence, Ron Layton, Eugene Mathews, Bill J. Mathews, Eugene Pickett Ranch and Sheep Company Poulton, Michael Poulton, Gary

Richfield Cattle Association Shingle Creek LLC Shoulder Three Ranches Inc. Tugaw, Joe Warr, Keith Whiteley, Winslow Winecup, Inc.

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# EXHIBIT E Permittees' Reported Claims

67-11043 James Eckhardt 67-11045 James Eckhardt 67-11059 James Eckhardt

67-14083 Weldon Branch

69-10049 Lawrence Ranch Inc.

78-10002 Lester Lowe/Todd Bowen

78-10338 Shingle Creek LLC 78-10339 Shingle Creek LLC 78-10340 Shingle Creek LLC

R.

### Stipulation and Joint Motion for Order Approving Stipulation - Exhibit E

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